## ILLINOIS POLLUTION CONTROL BOARD July 8, 2021

PEOPLE OF THE STATE OF ILLINOIS,	)	
Complainant,	)	
v.	) PCB 2	
BUENING IMPLEMENT, INC., an Illinois	) (Enforce	cement - Land)
corporation,	)	
Respondent.		

OPINION AND ORDER OF THE BOARD (by A. Palivos):

On November 23, 2020, the Office of the Attorney General, on behalf of the People of the State of Illinois (People), filed a five-count complaint against Buening Implement, Inc. (Buening). The complaint concerns Buening's farm implement dealership located at 18880 North U.S. Highway 45 in Effingham, Effingham County. The parties now seek to settle without a hearing. For the reasons below, the Board accepts the parties' stipulation and proposed settlement.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2018)), the Attorney General and the State's Attorneys may bring actions before the Board on behalf of the People to enforce Illinois' environmental requirements. *See* 415 ILCS 5/31 (2018); 35 Ill. Adm. Code 103. In this case, the People allege that Buening violated:

**Count I**—Section 21(a) of the Act (415 ILCS 5/21(a) (2018)) by causing or allowing open dumping of waste at the disposal site;

**Count II**—Section 21(d)(1) of the Act (415 ILCS 5/21(d)(1) (2018)) and Section 812.101(a) of the Board's regulations (35 Ill. Adm. Code 812.101(a)) by developing and operating a landfill at the disposal site without applying for a permit from the Illinois Environmental Protection Agency (IEPA). By violating the Board's regulations, Buening also violated Sections 21(d)(2) of the Act (415 ILCS 5/21(d)(2) (2018));

**Count III**—Section 21(e) of the Act (415 ILCS 5/21(e) (2018)) by disposing of, storing, or abandoning waste at the disposal site;

Count IV—Section 808.121(a) of the Board's waste disposal regulations (35 Ill. Adm. Code 808.121(a)) by failing to conduct a special waste determination on the petroleum contaminated soil. By violating the Board's waste disposal regulations, Buening also violated Section 21(d)(2) of the Act (415 ILCS 21(d)(2) (2018)); and

**Count V**—Section 809.201 of the Board's waste disposal regulations (35 Ill. Adm. Code 809.201) by transporting the petroleum-contaminated soil from the source site to the

disposal site without a special hauling permit. By violating Section 809.201 of the Board's waste disposal regulations, Buening also violated Section 21(j) of the Act (415 ILCS 21(j) (2018)).

On May 17, 2021, the People and Buening filed a stipulation and proposed settlement, accompanied by a request for relief from the hearing requirement of Section 31(c)(1) of the Act (415 ILCS 5/31(c)(1) (2018)). This filing is authorized by Section 31(c)(2) of the Act (415 ILCS 5/31(c)(2) (2018)), which requires that the public have an opportunity to request a hearing whenever the State and a respondent propose settling an enforcement action without a public hearing. See 35 Ill. Adm. Code 103.300(a). The Board provided notice of the stipulation, proposed settlement, and request for relief. The newspaper notice was published in the Effingham Daily News on June 4, 2021. The Board did not receive any requests for hearing. The Board grants the parties' request for relief from the hearing requirement. See 415 ILCS 5/31(c)(2) (2018); 35 Ill. Adm. Code 103.300(b).

Section 103.302 of the Board's procedural rules sets forth the required contents of stipulations and proposed settlements. *See* 35 Ill. Adm. Code 103.302. These requirements include stipulating to facts on the nature, extent, and causes of the alleged violations and the nature of Buening's operations. Section 103.302 also requires that the parties stipulate to facts called for by Section 33(c) of the Act (415 ILCS 5/33(c) (2018)), which bears on the reasonableness of the circumstances surrounding the alleged violations. Buening does not affirmatively admit the alleged violations. The stipulation also addresses the factors of Section 42(h) of the Act (415 ILCS 5/42(h) (2018)), which may mitigate or aggravate the civil penalty amount. Under the proposed settlement, Buening agrees to pay a civil penalty of \$21,000 within 30 days after the date of this order. The People and Buening have satisfied Section 103.302. The Board accepts the stipulation and proposed settlement.

This opinion constitutes the Board's findings of fact and conclusions of law.

## **ORDER**

- 1. The Board accepts and incorporates by reference the stipulation and proposed settlement.
- 2. Buening must pay a civil penalty of \$21,000 no later than August 9, 2021, which is the first business day following the 30th day after the date of this order. Buening must pay the civil penalty by certified check or money order payable to the Illinois Environmental Protection Agency for deposit into the Environmental Protection Trust Fund. The case name and case number must appear on the certified check or money order.
- 3. Buening must submit payment of the civil penalty to:

Illinois Environmental Protection Agency Fiscal Services Division 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276

Buening must send a copy of the certified check or money order and any transmittal letter to:

Raymond J. Callery Senior Assistant Attorney General Environmental Bureau Illinois Attorney General's Office 500 South Second Street Springfield, IL 62701

- 4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2018)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2018)).
- 5. Buening must cease and desist from future violations of the Environmental Protection Act and Board regulations that were the subject of the complaint.

## IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2018); see also 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; see also 35 Ill. Adm. Code 101.902, 102.700, 102.702. Filing a motion asking that the Board reconsider this final order is not a prerequisite to appealing the order. 35 Ill. Adm. Code 101.902.

Names and Addresses for Receiving Service of Any Petition for Review Filed with the Appellate Court		
Parties	Board	
Illinois Attorney General's Office Attn: Raymond J. Callery Senior Assistant Attorney General Environmental Bureau 500 South Second Street Springfield, IL 62701	Illinois Pollution Control Board Attn: Don A. Brown, Clerk James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601	

Buening Implement, Inc.
Attn: Jennifer M. Martin
HeplerBroom LLC
4340 Acer Grove Drive
Springfield, IL 62711
Jennifer.Martin@heplerbroom.com

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on July 8, 2021, by a vote of 4-0.

Don A. Brown, Clerk

on a.

Illinois Pollution Control Board